

STATE OF VERMONT
PUBLIC UTILITY COMMISSION

Case No. 24-____-PET

Petition of Vermont Transco LLC, and Vermont)
Electric Power Company, Inc. (collectively,)
“VELCO”), for a certificate of public good pursuant)
to 30 V.S.A. § 248 authorizing upgrades to VELCO’s)
existing Windsor Substation, located in Windsor,)
Vermont)

PREFILED TESTIMONY AND EXHIBITS OF JACOB T. REED
FOR VERMONT ELECTRIC POWER COMPANY, INC. AND VERMONT TRANSCO LLC

Summary of testimony: Mr. Reed’s testimony explains how the Project will not have an undue adverse impact on the natural environment, historic sites, and outstanding resource waters under 30 V.S.A. § 248(b)(5) and (8). He sponsors the Natural Resource Assessment prepared for the Project by Arrowwood Environmental and addresses each of the Act 250 natural resource criteria incorporated into 30 V.S.A. § 248(b)(5) and outstanding resource waters under 30 V.S.A. § 248(b)(8) & 10 V.S.A. § 1424a(d).

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EXHIBIT LIST

Exhibit PET-JTR-1	Resume of Jacob T. Reed
Exhibit PET-JTR-2	Arrowwood Environmental Natural Resource Assessment Report
Exhibit PET-JTR-3	VELCO Environmental Guidance Manual (VEGM)
Exhibit PET-JTR-4	SF6 Gas Policy
Exhibit PET-JTR-5	Grey and Pape Archaeological Resource Assessment Report
Exhibit PET-JTR-6	Primary Agricultural Soil Impact Areas

1 **Introduction and Qualifications**

2 Q1. Please state your name, occupation, and business address.

3 A1. My name is Jacob T. Reed. I serve as Senior Environmental Specialist for Vermont
4 Electric Power Company, Inc. My business address is 366 Pinnacle Ridge Road,
5 Rutland, Vermont.

6 Q2. Please describe your educational background and professional experience.

7 A2. I received a Bachelor of Science degree in Architectural Engineering Technology
8 from Vermont Technical College, and a Master of Science in Environmental Studies
9 and Sustainability from Unity College. I have been employed full-time by VELCO
10 since November 2012. I have worked on a variety of environmental projects at
11 VELCO.

12 Q3. What is your role in Project planning and execution?

13 A3. As Senior Environmental Specialist assigned to the Windsor Substation Project, I
14 am responsible for gathering natural resource and archeological data that are
15 necessary to inform VELCO's plans to upgrade the existing Windsor Substation. My
16 role includes selecting qualified consultants and supervising their work;
17 familiarizing myself with the Project location and immediately surrounding area to
18 determine the appropriate Project Assessment Area; and identifying and obtaining
19 all other permits necessary to execute VELCO's construction plans.

1 **Purpose of Testimony**

2 Q4. What is the purpose of your testimony?

3 A4. My testimony explains how the Project satisfies the environmental and historic sites
4 criteria applicable to electric transmission projects under 30 V.S.A. § 248.

5 Specifically, I address the Project’s potential impacts on primary agricultural soils;

6 air and water purity and pollution; the natural environment and use of natural

7 resources; greenhouse gas emissions; headwaters; waste disposal; water

8 conservation, water sufficiency, and burden on existing water supply; floodways;

9 streams; shorelines; wetlands; soil erosion; historic sites; rare and irreplaceable

10 natural areas; necessary wildlife habitat; rare, threatened and endangered species;

11 and outstanding resource waters. I also present the Natural Resources Assessment

12 Report prepared for VELCO by Arrowood Environmental under my supervision.

13 Q5. Please identify Exhibit PET-JTR-2.

14 A5. Exhibit PET-JTR-2 is the Natural Resource Assessment Report mentioned above that

15 identifies potential natural resource impacts arising from the Project. The report

16 informs my judgment about the Project’s compliance with the environmental

17 criteria applicable to electric transmission projects under Section 248. The report

18 was prepared for VELCO under my supervision, and I have reviewed it, and I agree

19 with the facts and conclusions presented in it.

1 **Description of Project Assessment Area and Natural Resource Features**

2 Q6. Please describe the Project Assessment Area and its natural resource features.

3 A6. The Project Assessment Area (PAA) includes approximately 20.8 acres around the
4 substation footprint, all on VELCO's property. Please see Exhibit PET-JTR-2, Figure
5 2. The PAA sits approximately 200 feet above mean sea level and is comprised of a
6 mixture of forest and open field vegetation. The forested areas consist of Northern
7 Hardwood, White Pine-Northern Hardwood, and Hemlock-Northern Hardwood.
8 Soils within the PAA are characterized by the NCRS Survey as very rocky. The
9 eastern portion of the PAA includes soils mapped as Statewide agricultural soils.
10 Two wetlands, one of which includes a vernal pool, are located within the PAA.
11 Existing development within the PAA consists of the existing substation, access
12 road, and a Green Mountain Power 46kV transmission line. Previous development
13 within the PAA includes a former homestead that is no longer present and a
14 laydown area used in connection with a rebuild of a Green Mountain Power
15 transmission line from Taftsville to Windsor. VELCO will use the laydown area to
16 support the construction of the Windsor Substation Project.

17 **Section 248(b)(5): Impact on Historic Sites, Air and Water Purity, the Natural**
18 **Environment, the Use of Natural Resources, and the Public Health and Safety,**
19 **With Due Consideration Having Been Given to the Criteria Specified in 10 V.S.A.**
20 **§§ 1424a(D) and 6086(A)(1) Through (8) and (9)(K), Impacts to Primary**
21 **Agricultural Soils as Defined in 10 V.S.A. § 6001, and Greenhouse Gas Impacts**

22 Q7. Will the Project have an undue adverse impact on historic sites, air and water purity,
23 the natural environment, the use of natural resources, and the public health and

1 safety, with due consideration having been given to the criteria specified in 10 V.S.A.
2 §§ 1424a(d) and 6086(a)(1) through (8) and (9)(k), impacts to primary agricultural
3 soils as defined in 10 V.S.A. § 6001, and greenhouse gas impacts?

4 A7. No, it will not. VELCO develops and refines its project designs as natural and
5 cultural resource information is collected and analyzed during project planning.
6 Site-specific substation upgrades and facility layout are finalized after the collected
7 information is considered. This iterative process allows VELCO to give due
8 consideration to natural and cultural resource impacts and to develop avoidance
9 and minimization strategies where necessary to ensure compliance with the
10 applicable environmental review criteria. With respect to the use of natural
11 resources, the Project's construction will use fossil fuels for certain equipment and
12 vehicles; stone/gravel for the access drive, construction staging, and the temporary
13 substation configuration; and mulch and seed on disturbed areas in accordance
14 with ANR's Standards and Specifications for Erosion Prevention and Sediment
15 Control (EPSC) and the VELCO Environmental Guidance Manual (VEGM). The VEGM
16 is offered with my testimony as Exhibit PET-JTR-3. The use of these natural
17 resources will not be undue and are typical of construction projects of this type.

18 As I mentioned, VELCO engaged Arrowood Environmental to perform a
19 comprehensive natural resource assessment for the Project to ensure the Project
20 design would not have an undue adverse impact on the natural environment or use
21 of natural resources, with due consideration being given to primary agricultural

1 soils, greenhouse gas emissions and the Act 250 criteria that are incorporated into
2 Section 248(b)(5). While the PAA consists of approximately 20.8 acres, the Project
3 Area itself is smaller and includes the planned substation improvement areas (e.g.
4 yard expansion and associated grading), the temporary substation configuration
5 and associated access route, distribution and transmission line structures, as well
6 as a temporary construction support (laydown) area. These areas are shown on the
7 Overall Site Plan with Grading Details presented by Edward McGann in Exhibit PET-
8 EJM-5. Vegetation clearing will total approximately 1.99 acres to accommodate the
9 substation yard expansion, temporary access road, new wastewater system, and
10 the new access drive off Hunt Road. Please refer to Exhibit PET-WJA-9 for the
11 Vegetation Clearing Plan. Trees cleared for the Project will be chipped onsite and
12 removed for reuse elsewhere. VELCO will follow best management practices
13 (BMPs) as described in the VEGM and will obtain all other environmental permits
14 necessary to execute the construction plans. These additional permits are an
15 Individual Vermont Wetland Permit, a Construction Stormwater Discharge Permit,
16 and a Wastewater System and Potable Water Supply Permit from the Agency of
17 Natural Resources, Division of Fire Safety Permit from the VT Department of Public
18 Safety, and a Section 1111 Permit from VT Agency of Transportation.

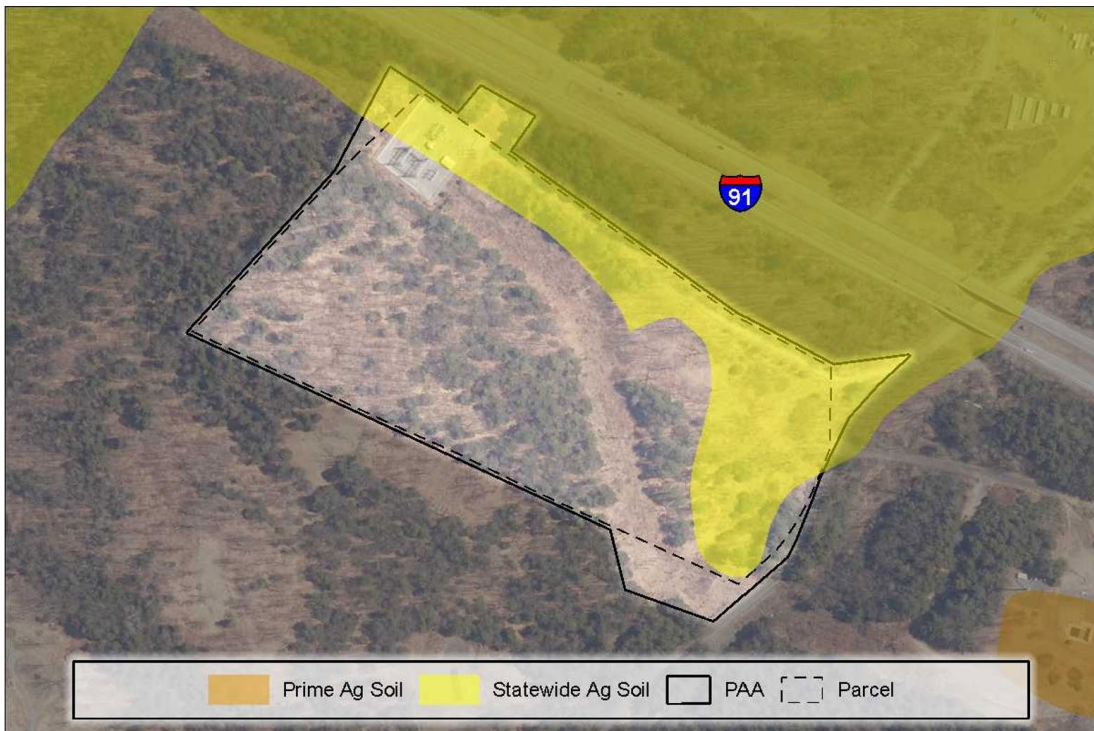
19 Q8. When does VELCO expect to apply for these additional permits?

1 A8. VELCO will apply for the necessary ancillary permits in the spring and summer of
2 2025, allowing sufficient time for processing before construction is scheduled to
3 begin in 2026.

4 *Primary Agricultural Soils*

5 Q9. How were impacts to primary agricultural soils given due consideration in
6 developing plans for the Windsor Substation Project?

7 A9. The Project is an upgrade of an existing facility, parts of which were constructed on
8 soils that are currently mapped as Statewide agricultural soils. The soil map is
9 overlaid on the existing substation development footprint in Exhibit PET-JTR-2,
10 Figure 6, and is reproduced below.



11 **Figure 6. Primary Agricultural Soils within PAA**

1 A total of 3.9± acres of mapped PAS are located within the Project Area of
2 which 2.1 acres is impacted by previous development and 0.4 acres are wetland
3 and wetland buffers.¹ Approximately 1.54± acres of mapped PAS will be impacted
4 by the Project. None of the mapped PAS areas within the PAA are currently used, or
5 could be used, for agriculture. The remaining soils with the PAA are characterized as
6 very rocky and fairly shallow with low agricultural potential. See Exhibit PET-JTR-2 at
7 8, 19-20 and Exhibit PET-JTR-5 at 4. As explained in Exhibit PET-JTR-2, agricultural
8 use of the PAS is largely precluded by existing development, the surrounding slope,
9 and proximity to dense utility and transportation infrastructure. The construction
10 support area in the southern portion of the property is the general location of a
11 former homestead and was used by Green Mountain Power to support a
12 transmission line project. Photos of the areas within mapped PAS shown in Figure 6
13 can be found in Exhibit PET-JTR-5 at 8-16.

14 Of the approximately 3.9 acres of mapped PAS within the Project area, 1.54±
15 acres of permanent impacts will result from the Project's construction. Please refer
16 to Exhibit PET-JTR-6, which shows the areas where the Project will impact mapped
17 PAS. Exhibit PET-JTR-6 was prepared by Enman Kesselring Consulting Engineers for
18 VELCO under my supervision. Given the context of the site, which is constrained by
19 steep slopes, shallow and rocky soils, historic development, and existing

¹ Approximately 0.13 acres of the 0.4 acres of wetland/wetland buffer overlap the previously developed areas.

1 transportation and utility infrastructure, the impacts to any mapped soil unit are
2 both consistent with historic use and will not cause significant impact to primary
3 agricultural soils.

4 Q10. Please explain why the construction support area that Green Mountain Power
5 previously used is shown in Exhibit PET-JTR-6 as not impacting PAS despite that
6 Figure 6 above shows mapped PAS in that location.

7 A10. It is shown that way because the Project will not impact PAS in that area. The area
8 was improved for use as a laydown area in connection with Green Mountain
9 Power's transmission line rebuild. Consistent with typical best construction
10 practices, topsoil from the area was removed and stockpiled before fabric and
11 stone were laid for stabilization. After construction, the area and the soil stockpile
12 were reseeded and mulched (the stockpile currently remains in place). VELCO does
13 not expect to undertake any additional improvements to use the construction
14 support area for this Project because it is ready for reuse; it is compacted and
15 stabilized with gravel underneath grass. Because the area is already developed and
16 was used to support Green Mountain Power's construction activities, the Project
17 will not have an impact on mapped PAS in that area. This is consistent with other
18 areas of the site that have been previously impacted by development and are not
19 classified as proposed impacts.

1 Q11. Will the Project have an undue adverse impact on the natural environment or use of
2 natural resources due to impacts to mapped PAS within the Project area?

3 A11. No, it will not. The Project's permanent impacts on 1.5± acres of mapped PAS that
4 are not amenable for agricultural use for the reasons explained above are necessary
5 and appropriate without any special CPG conditions to ensure the safe and reliable
6 operation of the State's high-voltage electric transmission system.

7 *Air and Water Purity and Pollution*

8 Q12. Will the Project result in air pollution or undue adverse impacts on air purity?

9 A12. No, it will not. Any air emissions associated with installation will be primarily from
10 any fossil-fueled vehicles and equipment used for deliveries, worker transportation,
11 and installation activities. The emissions will be typical of substation modification
12 projects, will be short-term, and will not be adverse. Construction may generate
13 dust, which VELCO will control in accordance with Vermont Standards and
14 Specifications for Erosion Prevention and Sediment Control (EPSC) and the VEGM.
15 After construction, the improved substation will not produce any regulated air
16 emissions. Please also refer to Exhibit PET-JTR-2.

17 Q13. Will the Project result in water pollution or undue adverse impacts on water purity?

18 A13. No, it will not. The Project will obtain a Construction Stormwater Discharge Permit
19 because earth disturbing activities will involve more than one acre; currently
20 estimated at around 6.4 acres of earth disturbance. VELCO will also follow the

1 requirements of ANR Standards and Specifications for EPSC and the VEGM. The
2 substation's existing secondary transformer oil containment system will be
3 replaced as a maintenance activity, and that improved system will protect water
4 resources from any inadvertent transformer oil leak. In addition, the Windsor
5 Substation is included in a Spill Prevention, Control, and Countermeasure (SPCC)
6 Plan, which addresses the operational oil-filled equipment at the substation to
7 prevent a discharge of oil into navigable waters. VELCO will adhere to its SPCC Plan
8 and conduct compliance oversight inspections during construction. If a release of
9 hazardous material were to occur during the Project's construction phase, VELCO
10 would take appropriate steps to contain it; report the release to the Department of
11 Environmental Conservation (as necessary); remove the contaminated material
12 from the site for proper disposal; and restore the area in accordance with the VEGM
13 and applicable State and Federal Regulations. By taking these measures during
14 construction, the Project will not involve water pollution or have an undue adverse
15 impact on water quality.

16 Q14. What is the total amount of existing impervious area at the substation property, the
17 total amount of existing impervious area that will be redeveloped, and the total
18 amount of new impervious area resulting from the Project?

19 A14. There are approximately 0.5 acres of existing impervious surfaces at the Windsor
20 substation. As proposed, the Project will involve an additional 0.15 acres of

1 impervious surfaces, resulting in a total of approximately 0.65 acres in impervious
2 surfaces at the site.

3 Q15. Will the Project require an operational stormwater permit?

4 A15. No, it will not. The expansion of impervious surfaces is limited and will result in less
5 than one acre of impervious surface area when the Project is complete.

6 Additionally, the Project does not involve the construction or redevelopment of
7 more than one-half acre of impervious area.

8 *Greenhouse Gas Emissions*

9 Q16. Will the Project have an undue adverse impact on the natural environment or use of
10 natural resources due to greenhouse gas emissions?

11 A16. No, it will not. Construction will require the use of vehicles and equipment that are
12 powered by fossil fuels and create greenhouse gas emissions, but those emissions
13 will be limited in nature and duration. Construction will not involve sustained or
14 undue greenhouse gas emissions.

15 Q17. What greenhouse gas emissions, if any, are expected from the new circuit breaker
16 that is replacing the Substation's existing circuit switcher?

17 A17. There are no greenhouse gas emissions associated with the vacuum breaker.
18 However, if VELCO is unable to install the vacuum breaker due to procurement
19 delays, defects in the delivered unit, or due to another unanticipated obstacle, a
20 sulfur hexafluoride (SF6) circuit breaker will be used instead. In that case, the SF6

1 breaker will have a temperature compensated gas pressure gauge similar to those
2 currently installed at other VELCO substations. The unit will be sealed and will not
3 emit SF6 gas during normal operation. The SF6 gas breaker will also be equipped
4 with a real-time monitoring device that measures SF6 density and SF6 moisture dew
5 point, in addition to several other non-SF6 related functions.

6 VELCO has developed an SF6 Policy that has been reviewed and approved by
7 VT ANR Air Quality and Climate Division to ensure proper handling and recycling of
8 SF6 gas containing equipment. VELCO will follow the SF6 Policy, which is offered
9 with my testimony as Exhibit PET-JTR-4. Further, in compliance with the US
10 Environmental Protection Agency (EPA) Greenhouse Gas Reporting Program,
11 VELCO will annually report any SF6 leakage to the EPA, as well as to ANR.

12 *Headwaters*

13 Q18. Please explain whether the Project will be located on or adjacent to headwaters.

14 A18. Yes, the Project PAA is located within a headwater area because it is characterized
15 by rocky soils with slopes ranging from 8 to 60% with a watershed area of less than
16 20 square miles.

17 Q19. Will the Project have an undue adverse impact on headwaters?

18 A19. No, it will not because construction will be done in accordance with the practices
19 and standards outlined in the VEGM, VELCO's Transmission Vegetation
20 Management Plan, a Project-specific EPSC Plan that will be developed in

1 connection with the Construction Stormwater Discharge Permit, and VELCO's site-
2 specific SPCC Plan. By following these practices and standards, the Project will not
3 result in a reduction of the quality of ground or surface waters in the area or have an
4 undue, adverse impact on headwater areas. Please also refer to Exhibit PET-JTR-2.

5 *Waste Disposal*

6 Q20. How will waste resulting from the Project's construction and operations be
7 handled?

8 A20. The Project will not require nor involve the injection of any waste materials or any
9 harmful or toxic substances into ground water or wells. As outlined in more detail in
10 Exhibit PET-JTR-2, waste generated during construction and decommissioning of
11 existing substation components will be disposed of or recycled in accordance with
12 all applicable Vermont Department of Health and VT DEC regulations. Metal
13 equipment such as structure steel, chain link fence, metal control building
14 materials, and the like will be recycled as scrap metal. Other materials removed in
15 connection with decommissioning the control building will be disposed of as
16 standard construction and demolition debris. Microprocessor, solid state, or
17 electric mechanical relays are e-waste that can be recycled. Instrument voltage
18 transformers and bushings, like other small oil-filled equipment will be handled by a
19 licensed commercial entity, which will test and recycle oil according to federal
20 regulations and will recycle metal components such as scrap metal. The Project

1 will involve limited hazardous material storage for equipment refueling during
2 construction and will comply with all state and federal regulations regarding the
3 handling and disposal of hazardous materials.

4 Clean wood products like pallets that are brought onsite during Project
5 construction as part of material deliveries will be stockpiled and disposed of in
6 accordance with Act 148, the Universal Recycling and Composting Law. VELCO and
7 Green Mountain Power will perform utility pole removal and replacement activities
8 in accordance with the Penta BMPs identified in Docket 8310, which will be a
9 component of onsite training for any personnel that handle penta-treated poles,
10 including GMP.

11 The Project includes sanitary facilities, which will require installation of a
12 private wastewater system since municipal wastewater connections are not
13 available at the Hunt Road location. The new system will conform to the
14 Wastewater System and Potable Water Supply Rules. During construction, VELCO
15 will dispose of sanitary waste by using portable toilets.

16 Q21. How will pavement from the existing access road be handled?

17 A21. Portions of the existing access road that will no longer be used once the new access
18 road is constructed will be removed from the site and disposed of in accordance
19 with DEC waste disposal regulations. The affected areas will be reseeded and
20 mulched.

1 Q22. What steps has VELCO taken to determine whether any hazardous materials are
2 present at the substation, such as PCBs, lead, asbestos, chemicals, penta poles,
3 and the like?

4 A22. In accordance with previous Substation Condition Assessment Project
5 consultations with the Vermont DEC Waste Management and Prevention Division
6 (WMPD), VELCO evaluated the existing substation soils and concrete to determine
7 the potential for contaminants and, because of site assessments, found that PCB
8 mineral oil contamination was present beneath the transformer drain valve, and
9 within the concrete of the control building. VELCO conducted the necessary
10 environmental assessment work with its qualified environmental consulting firm,
11 Stone Environmental, to delineate the contamination. As part of this testing effort,
12 the results also yielded elevated levels of total petroleum hydrocarbons TPH and
13 cadmium. Due to the nature of the contamination and location proximate to
14 energized electrical equipment, VELCO will mitigate the PCB, cadmium and TPH
15 contaminated media during construction once the substation is safely deenergized.
16 VELCO will sequence the work at the substation in order to minimize work in the
17 contaminated areas until cleanup can be performed.

18 Q23. Will the Project have an undue adverse impact on the natural environment due to
19 waste?

1 A23. No, it will not. By following state and federal regulations regarding the disposal of
2 waste, obtaining all necessary permits, and by following BMPs with respect to
3 waste disposal, the Project will not have an undue adverse impact on the natural
4 environment.

5 *Water Conservation, Burden on Existing Water Supply, Sufficiency of Water*

6 Q24. How will the Project use and conserve water?

7 A24. Water use associated with the overall Project is expected to be minimal.
8 Construction will involve the use of water for dust control and for vegetation
9 establishment. Water used for these purposes will be brought to the site via truck
10 until water supply to the substation is established. Water will be used during
11 operations in connection with the restroom that will be installed in the new control
12 building. VELCO will drill a well and install a wastewater system as there are no
13 available municipal connections for the site. The new restroom facility will use low-
14 flow toilets and fixtures for water conservation. As such, the Project will not have an
15 undue adverse impact on the natural environment, use excessive water, or unduly
16 impact existing water supplies.

17 *Floodways*

18 Q25. Will the Project unduly impact a floodway or floodway fringe by restricting or
19 diverting the flow of flood waters, or significantly increasing the peak discharge of a
20 river or stream within or downstream from the Project?

1 A25. No, it will not. The Project is not located within a floodway or floodway fringe. The
2 site drainage improvements that are planned for the Project will not significantly
3 alter existing drainage characteristics with respect to drainage area contributions
4 and flows. The Project will not have any undue, adverse impacts on floodways or
5 river corridors, nor will the Project endanger the health, safety, or welfare of the
6 public or riparian owners as it relates to flood events or fluvial erosion. Please also
7 refer to Exhibit PET-JTR-2.

8 *Streams*

9 Q26. Will the Project have an undue adverse impact on streams or their riparian zones?

10 A26. No, it will not. The closest stream is Kimball Brook, located on the south side of
11 Hunt Road. There are no streams within the PAA. The Project will not impact the
12 Kimball Brook or its riparian zone. Please also refer to Exhibit PET-JTR-2.

13 *Shorelines*

14 Q27. Will the Project have an undue adverse impact on shorelines?

15 A27. No, it will not. Th Project is not located on or adjacent to a shoreline. The closest
16 shoreline to the PAA is that of Lake Runnemedede, several hundred feet distant.
17 Please see Exhibit PET-JTR-2.

18 *Wetlands*

19 Q28. Is the Project located on or near wetlands?

1 A28. Yes. Two Class II wetlands were identified within the PAA and were given the
2 designation W1-1 and W1-2. A vernal pool was also identified within wetland W1-1.
3 The wetland boundaries and associated 50-foot buffers were located with a GPS
4 unit capable of sub-meter accuracy, flagged, and confirmed with the Vermont
5 Wetland Program and the Army Corps of Engineers. Please refer to Exhibit PET-JTR-
6 2.

7 Q29. Will the Project impact the wetlands or their 50-foot buffers?

8 A29. Yes, it will. The Project avoids direct wetland impacts to wetland WI-1 and its
9 associated vernal pool. The Project will have direct wetland impacts to Wetland WI-
10 2 related to the expansion of the substation yard, site drainage improvements, and
11 the realignment and replacement of the existing culvert. The Project will have
12 permanent and temporary impacts on the 50-foot buffers of both wetlands WI-1
13 and WI-2. Permanent impacts on the 50-foot buffer of wetland WI-2 are related
14 primarily to the new control building expansion, grading, culvert
15 realignment/replacement, and site drainage improvements. Driveway related
16 improvements, and culvert replacement activities will impact the 50-foot buffer of
17 wetland WI-1. The Project will have temporary impacts on the wetland buffers due
18 to temporary trenching, construction workspace, material stockpiling, and erosion
19 control measures, but will be restored with vegetated cover at or near pre-existing
20 grades.

1 Q30. What avoidance and/or impact mitigation measures has VELCO employed to
2 ensure the Project will not have an undue adverse impact on wetlands?

3 A30. The Project's design is the chief avoidance/mitigation measure that will ensure no
4 undue adverse impacts to wetlands will result. The Project team conducted a
5 detailed evaluation of the site and identified several constraints. These constraints
6 include the presence of overhead transmission lines, fire code setbacks, adjacent
7 existing infrastructure, necessary vehicle access, and mandatory clearances
8 between energized equipment and substation fencing. Impacts to the 50-foot
9 buffers of wetlands W1-1 and W1-2 were largely unavoidable due to these
10 constraints and the location of the wetlands. VELCO will obtain an Individual
11 Wetland Permit and will adhere to the conditions in that permit. In addition, VELCO
12 will employ project-specific EPSC measures, follow the BMPs laid out in the VEGM,
13 and will comply with the conditions in the Project's Construction Stormwater
14 Discharge Permit. By designing the Project to avoid direct wetland impacts and
15 following permit conditions and best practices, the Project will not have an undue
16 adverse impact on wetlands or the natural environment.

17 *Soil Erosion*

18 Q31. Will the Project cause unreasonable soil erosion or reduce the capacity of the land
19 to hold water so that a dangerous or unhealthy condition may result?

1 A31. No, it will not. VELCO will perform all earth-disturbing activities in accordance with
2 the site-specific EPSC Plan, the Construction Stormwater Discharge Permit
3 conditions, the Vermont Standards and Specifications for EPSC, and the VEGM.
4 With the adherence to these conditions and BMPs, the proposed construction
5 activities will not cause undue soil erosion or cause a reduction in the capacity of
6 the land to hold water.

7 *Historic Sites*

8 Q32. Will the Project have an undue adverse impact on historic sites?

9 A32. No. A “historic site” is a site that has been included in the National Register of
10 Historic Places and/or the state register of historic places. There are no registered
11 historic sites within or adjacent to the Project. In addition, VELCO retained Gray and
12 Pape (GP) to perform an Archaeological Resource Assessment (ARA) as well as a
13 Historical Architectural Resource Investigation to determine the proposed Project
14 area’s sensitivity for archaeological and historic resources. The report GP prepared
15 was conducted under my supervision and is offered with my testimony as Exhibit
16 PET-JTR-5. GP concluded that the Project will not impact any historic sites, and I
17 concur in that conclusion.

18 *Rare and Irreplaceable Natural Areas*

19 Q33. Will the Project impact rare and irreplaceable natural areas?

1 A33. No, it will not. None of the upland or wetland natural communities identified during
2 AE's natural resource assessment meet the criteria for state-significant natural
3 communities or rare and irreplaceable natural areas. Please see Exhibit PET-JTR-2.

4 *Necessary Wildlife Habitat*

5 Q34. Will the Project have an undue adverse impact on necessary wildlife habitat?

6 A34. No, it will not. AE's evaluation of the PAA did not find any necessary habitat for deer,
7 black bear, grassland birds, or threatened or endangered bats. There was no
8 historic or recent evidence of deer wintering activity, and the forested areas do not
9 contain significant enough soft wood canopy closure to be considered a deer
10 wintering area. Forested areas within the PAA do not contain necessary bear
11 habitat, i.e., beech and oak stands, as the areas are comprised of northern
12 hardwood with combinations of white pine and hemlock. The open field areas
13 within the PAA do not provide suitable habitat for grassland birds, which require a
14 minimum of 20 acres of native grasses with little or no woody vegetation. The
15 Project is not in an area that could provide summer roosting habitat for the Indiana
16 bat, and there are no old or abandoned buildings proposed for demolition that
17 potentially provide roosting habitat for little brown bat, and there are no known bat
18 hibernacula or maternity roosts within one mile of the Project site. With respect to
19 the Northern Long Eared Bat (NLEB), which is a federally listed endangered species
20 in Vermont, potentially occurring statewide, the tree clearing area for the Project

1 constitutes approximately 1.99 acres, significantly less than 1% of the total forested
2 area within a 1 square mile radius of the Project that would trigger conservation
3 measures in accordance with VT Department of Fish and Wildlife Guidance.
4 Nevertheless, VELCO intends to perform tree clearing during winter months as an
5 impact minimization strategy that will help avoid potential impacts on protected bat
6 species.

7 Q35. How will the Project impact the vernal pool that was identified on site and which
8 provides habitat for amphibian species?

9 A35. The Project will avoid direct impacts to the vernal pool; however, impacts to the
10 100' pool envelope are unavoidable. Impacts are primarily related to the driveway
11 improvements and the replacement of a culvert. The vernal pool envelope will be
12 impacted by access drive widening (from 12' to 20') that is necessary for substation
13 construction and equipment access to the site and by replacement and
14 realignment of the existing culvert beneath the substation.

15 VELCO anticipates clearing vegetation in the winter months when the pool is
16 not active. Once clearing activities are complete, VELCO will avoid construction
17 activities to the west of the pool during the March 1 to April 30 timeframe to allow
18 for amphibian migration from the pool to the forested habitat. Due to the location of
19 the Pool as it relates to the existing substation access drive, VELCO cannot commit
20 to restricting all project activities within the pool envelope for the March 1-April 30

1 timeframe while the project is under construction. Where appropriate, EPSC
2 measures will be designed to allow for amphibian passage and to prevent sediment
3 transport. EPSC measures will be removed within 30 days following final
4 stabilization. Tree clearing and trimming related activities within the vernal pool
5 envelope will be conducted as quickly as possible under frozen conditions and with
6 as little ground disturbance as is practicable and will leave woody debris in place to
7 the extent possible. The hydrology of the wetland and the associated pool will not
8 be significantly affected by the project, and the replacement culvert invert elevation
9 will remain above the elevation of the pooled area consistent with the existing
10 conditions. These strategies are expected to protect vernal pool hydrology as well
11 as the pool-breeding amphibian species.

12 *Rare, Threatened, or Endangered Species*

13 Q36. Will the Project have an undue adverse impact on rare, threatened, or endangered
14 species?

15 A36. No, it will not. No occurrences of rare, threatened, or endangered animal or plant
16 species were identified within the PAA. An uncommon species of snake was
17 identified outside the Project limits within the existing powerline corridor, but no
18 construction activities are planned for outside the PAA. The wetland and vernal pool
19 complex may provide feeding habitat for the snake. Consequently, the previously
20 mentioned vernal pool protections will similarly protect the movement of the snake
21 species. See Exhibit PET-JTR-2.

